Service Date: December 23, 1986

## DEPARTMENT OF PUBLIC SERVICE REGULATION BEFORE THE PUBLIC SERVICE COMMISSION OF THE STATE OF MONTANA

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In the Matter of the Application of PACIFICORP	)	
dba PACIFIC POWER & LIGHT COMPANY	)	
for authority to (a) borrow the proceeds of up to	)	UTILITY DIVISION
\$20,000,000 of Pollution Control Revenue Bonds	)	
to be issued by the City of Forsyth, Rosebud	)	DOCKET NO. 86.12.65
County, Montana, and (b) enter into such	)	
agreements or arrangements with the City and with	)	DEFAULT ORDER NO. 5244
other entities as may be reasonably necessary	)	
to effect the borrowing.	)	

On December 10, 1986, PacifiCorp dba Pacific Power & Light Company (Pacific), a corporation organized and existing under and by virtue of the laws of the State of Maine and qualified to transact business in Montana, filed with the Montana Public Service Commission its verified application, pursuant to Sections 69-3-501 through 69-3-507, MCA, requesting an order authorizing Pacific (1) to borrow the proceeds of up to \$20,000,000 of Pollution Control Revenue Bonds (Bonds) to be issued by the City of Forsyth, Montana (City), and (2) to enter into such agreements or arrangements with the City and with other entities as may be reasonably necessary to effect such borrowing. The borrowing will be in connection with the construction of air and water pollution control and solid waste disposal facilities at Pacific's Colstrip Generating Plant.

The application is supported by exhibits and data in accordance with the rules and regulations of the Commission governing the authorization of the issuance of securities by electric and gas utility companies operating within Montana.

For detailed information with respect to the general character of Pacific's business and the territories served by it, reference is made to its annual reports on file with the Commission.

The application sets forth Counsel who will pass upon the legality of the proposed issuance, the other regulatory authorizations required, and the propriety of the proposed issue.

At a regular open session of the Montana Public Service Commission held in its offices at 2701 Prospect Avenue, Helena, Montana, on December 22, 1986, there came before the Commission for final action the matters and things in Docket No. 86.12.65, and the Commission, having fully considered the application and all the data and records pertaining to it on file with the Commission and being fully advised in the premises, makes the following:

#### **FINDINGS**

- 1. Pacific is a corporation organized and existing under and by virtue of the laws of the State of Maine and is qualified to transact business in the State of Montana.
- 2. Pacific is operating as a public utility as defined in Section 69-3-101, MCA, and is engaged in furnishing electric and water service in Montana.
- 3. The Commission has jurisdiction over the subject matter of the application under Section 69-3-102, MCA.
- 4. Notice of the application was published as a part of the Commission's regular weekly agenda.
- 5. Pacific proposes to borrow the proceeds of up to \$20,000,000 of Pollution Control Revenue Bonds to be issued by the City. The proceeds will be used to finance a portion of the costs of an undivided interest in the acquisition and improvement of certain air and water pollution control and solid waste disposal facilities (Facilities) for the Colstrip Units 3 and 4 Generating Plants, located near the City of Forsyth in the State of Montana. Pacific owns 10 percent of the two-unit 1,400 megawatt generation complex. The Facilities consist principally of systems to remove and finally dispose of particulates and sulphur dioxide from the flue gases and certain solid wastes. They are designed for the purpose of abating or controlling atmospheric and water pollutants or contaminants. Since pollution control bonds issued by a governmental unit are exempt from income taxation, the interest expenses associated with those

bonds are lower than the expenses Pacific would incur if it issued otherwise comparable bonds itself. In addition, tax-exempt bonds appeal to a different type of investor.

- 6. Pacific also proposes to enter into such agreements or arrangements with the City and with other entities as may be reasonably necessary to effect the borrowing and pursuant to which Pacific would assume obligations as guarantor, surety, or otherwise with respect to the payment of the principal of, the interest on, and the premium (if any) on the Bonds.
- 7. The Bonds will be issued pursuant to an Indenture of Trust between the City and a trustee. The Bonds are expected to be Variable Rate Demand Bonds (VRDBs). Pacific requests authorization to borrow the proceeds of the VRDBs in an aggregate principal amount not to exceed \$20,000,000. While VRDBs have a nominal long-term maturity, the obligation has a "put" feature which enables the holder to tender the Bonds at par within a short notice period. VRDBs are marketed with a variety of put frequencies, including daily, weekly and monthly puts. Because of the put feature, investors are indifferent to the final maturity of the instrument; as a result, VRDBs may be structured with the largest maturity justified by the underlying assets being financed.

In view of the put feature, Pacific will enter into an agreement with a Remarketing Agent who agrees in advance to seek new purchasers on a best-efforts basis if and when the VRDBs are put to a Tender Agent. To satisfy the investment criteria of potential purchasers, Pacific expects to arrange for a letter of credit as a source of credit support and liquidity. All amounts required to purchase tendered VRDBs which have not been successfully remarketed, as well as amounts required for payment of scheduled interest and principal at maturity or through acceleration, will be drawn under the letter of credit. VRDBs temporarily held by Pacific may thereafter be sold back to other investors.

The VRDB structure allows Pacific to select one of several tax-exempt, market rate pricing modes: the daily, weekly or monthly variable rate demand bond modes, the variable term mode or the fixed-rate mode. The initial selection will depend upon a number of factors, including expectations as to which mode offers the lowest relative rates at the time of issuance. Subject to the giving of notice and delivery of bend counsel opinions, the daily, weekly, monthly and variable term modes may be changed as often as desired throughout the life of the issue. During the time the VRDBs carry a floating rate, the Bonds would be payable at par plus accrued interest.

To ensure that purchases and sales of VRDBs are executed smoothly in the secondary market, Pacific expects to appoint a Registrar, Tender Agent, Authenticating Agent and Paying Agent to handle these operational requirements.

The Bonds are expected to be issued, and the related agreements are expected to be executed no later than December 31, 1986.

- 8. Pursuant to a Bond Placement Agreement, the Bonds will be sold by the City of Forsyth. Morgan Guaranty Trust Company of New York (Morgan) will serve as Placement Agent and receive a fee of approximately 1.25 percent of the aggregate principal amount of the Bonds offered. Morgan will also serve as Remarketing Agent for the Bonds and receive an annual fee equivalent to the greater of 1/8 of 1.00 percent of the principal amount of the Bonds or \$12,500.
  - 9. The expected results of the borrowing are:

### **ESTIMATED RESULTS OF THE FINANCING**

Gross Proceeds	\$20,000,000
Less: Placement Fees	

Approximately 1.25% <u>250,000</u>

Proceeds Payable to Pacific 19,750,000

Less: Other Expenses 285,000

Net Proceeds to Pacific \$19,465,000

10. The net proceeds of the borrowing will be used to reimburse Pacific's treasury for funds expended on Facilities' costs from income and from other treasury funds that were not derived from the issuance of securities. The funds to be reimbursed were used in furtherance of one or more of the utility purposes authorized by Section 69-3-501 MCA. To the extent that the

funds to be reimbursed were used for the discharge or refunding of obligations, those obligations or their precedents were originally incurred in furtherance of a utility purpose.

- 11. The proposed borrowing is part of an overall plan to finance the cost of Pacific's facilities taking into consideration prudent capital ratios, earnings coverage tests, and market uncertainties as to the relative merits of the various types of securities Pacific could sell.
- 12. The issuance of an order authorizing the proposed financing does not constitute agency determination/approval of any issuance-related ratemaking issues which issues are expressly reserved until the appropriate proceeding.

### **CONCLUSIONS**

The proposed borrowing to which the application relates will be for lawful objects within the corporate purposes of Pacific. The method of financing is proper.

The proposed credit support and other arrangements to which the application relates will be for lawful objects within the corporate purpose of Pacific.

The application should be approved.

#### ORDER

#### IT IS THEREFORE ORDERED by the Commission that:

- 1. The application of Pacificorp dba Pacific Power & Light Company, filed on December 10, 1986, for authority to borrow the proceeds of up to \$20,000,000 of Pollution Control Revenue Bonds to be issued by the City of Forsyth, Montana, pursuant to Sections 69-3-501 through 69-3-507, MCA, and to use the proceeds for normal utility purposes, is approved.
- 2. The application of PacifiCorp dba Pacific Power & Light Company to enter into such agreements or arrangements with the City and with other entities as may be necessary to effect the borrowing and pursuant to which Pacific would assume obligations as guarantor, surety or otherwise with respect to the payment of the principal of, the interest on, and the premium (if any) on the Bonds, is approved.

- 3. PacifiCorp dba Pacific Power & Light Company shall file the following as they become available:
  - a. The "Report of Securities Issued" required by 18 CFR 34.10.
  - b. Verified copies of any agreement entered into in connection with the borrowing pursuant to this order.
  - c. Verified copies of any credit support arrangement entered into pursuant to this order.
  - d. A verified statement setting forth in reasonable detail the disposition of the proceeds of the borrowing made pursuant to this order.
- 4. Issuance of this order does not constitute acceptance of PacifiCorp dba Pacific Power & Light Company's exhibits or other material accompanying the application for any purpose other than the issuance of this order.
- 5. Approval of the transaction authorized shall not be construed as precedent to prejudice any future action of this Commission.
- 6. Section 69-3-507, MCA, provides that neither the issuance of securities by PacifiCorp dba Pacific Power & Light Company pursuant to the provisions of this order, nor any other act or deed done or performed in connection with the issuance, shall be construed to obligate the State of Montana to pay or guarantee in any manner whatsoever any security authorized, issued, assumed, or guaranteed.
  - 7. This order shall be effective upon execution.

DONE IN OPEN SESSION at Helena, Montana, this 22nd day of December, 1986, by a 5 to 0 vote.

# BY ORDER OF THE MONTANA PUBLIC SERVICE COMMISSION.

CLYDE JARVIS, Chairman
HOWARD L. ELLIS, Commissioner
JOHN B. DRISCOLL, Commissioner
DANNY OBERG, Commissioner
TOM MONAHAN, Commissioner

ATTEST:

Ann Purcell Acting Commission Secretary

(SEAL)

Any interested party may request the Commission to reconsider this decision. A motion to reconsider must be filed within ten (10) days. <u>See</u> ARM 38.2.4806.